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DEFERRALS OF BUDGET AUTHORITY

MESSAGE

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

SEVEN DEFERRALS OF BUDGET AUTHORITY, PURSUANT TO 2 U.S.C. 684(a)

OCTOBER 4, 1990.—Message and accompanying papers referred to the Committee on Appropriations and ordered to be printed

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To the Congress of the United States:

In accordance with the Impoundment Control Act of 1974, I herewith report seven deferrals of budget authority now totalling $1,120,243,863.

The deferrals affect the International Security Assistance program, as well as programs of the Departments of Agriculture, Defense, Health and Human Services, State, and Transportation. The details of the deferrals are contained in the attached report.

GEORGE BUSH.

THE WHITE HOUSE, *October 4, 1990.*

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

DEFERRAL NO.	ITEM	BUDGET * AUTHORITY
	Funds Appropriated to the President:	
	International Security Assistance:	
D91-1	Economic support fund	149,319
	Department of Agriculture:	
	Forest Service:	
D91-2	Expenses, brush disposal	135,955
D91-3	Cooperative work	273,468
	Department of Defense, Civil:	
D91-4	Wildlife conservation	1,186
	Department of Health and Human Services:	
	Social Security Administration:	
	Limitation on administrative	
D91-5	expenses (construction)	7,127
	Department of State:	
	Bureau of Refugee Programs:	
	United States emergency refugee and	
D91-6	migration fund	14,529
	Department of Transportation:	
	Federal Aviation Administration:	
	Facilities and equipment, Airport	
D91-7	and airway trust fund	538,659
	Total, deferrals	1,120,244

* Detail does not add to total due to rounding.

SUMMARY OF SPECIAL MESSAGES
FISCAL YEAR 1991
(in thousands of dollars)

	RESCISSIONS	* DEFERRALS
First special message:		
New items	—	1,120,244
Revisions to previous special messages	—	—
Effects of the first special message	—	1,120,244
Amounts from previous special messages	—	---
TOTAL amount proposed to date in all special messages	—	1,120,244

* Detail does not add to total due to rounding.

Deferral No. 91-1

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	New budget authority..... $ _____
BUREAU: International Security Assistance	Other budgetary resources..... 149,319,284
Appropriation title and symbol: Economic support fund 1/ 11X1037 110/11037	Total budgetary resources..... 149,319,284 Amount to be deferred: Part of year..... $ 149,319,284 Entire year..... _____
OMB identification code: 11-1037-0-1-152	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [X] Yes [ ] No	[ ] Other _____
Type of account or fund: [ ] Annual [X] Multi-year: September 30, 1991 (expiration date) [X] No-Year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other

Coverage:

Appropriation	Account Symbol	OMB Identification Code	Deferred Amount Reported
Economic support fund.....	11x1037	11-1037-0-1-152	$ —
Economic support fund.....	110/11037	11-1037-0-1-152	149,319,284
			149,319,284

JUSTIFICATION: This action defers funds pending approval of specific loans and grants to eligible countries by the Secretary of State after review by the Agency for International Development and the Treasury Department. This interagency review process will ensure that each approved program is consistent with the foreign and financial policies of the United States and will not exceed the limits of available funds. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1990 (D90-1C).

Deferral No. 91-2

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Agriculture	New budget authority..... $ 66,279,000 (16 U.S.C. 490)
BUREAU: Forest Service	Other budgetary resources..... 138,651,224
Appropriation title and symbol: Expenses, brush disposal 1/ 12X5206	Total budgetary resources..... 204,930,224 Amount to be deferred: Part of year..... $ _____ Entire year..... 135,954,980
OMB identification code: 12-9922-0-2-302	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual [ ] Multi-year: _____ (expiration date) [X] No-Year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other

JUSTIFICATION: Purchasers of National Forest timber are required to deposit the established cost to the Forest Service for disposing of brush and other debris resulting from timber cutting operations by 16 U.S.C. 490. The deposits becoming available in the current year are estimated and the related disposal operations are planned for the following year. Efficient program planning and accomplishment is facilitated by operating a stable program well within the funds available in any one year for this purpose. Much of the brush disposal work for which fees are collected cannot be done in the same year because of weather conditions or because harvesting is not completed. The Forest Service is planning for a stable year-to-year program which will require $69.0 million in 1991. The current fiscal year reserve of $136.0 million is established pursuant to the provisions of the Antideficiency Act (31 U.S.C. 1512) as a reserve for contingencies.

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1990 (D90-2).

Deferral No. 91-3

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Agriculture	New budget authority..... $ 326,551,000 (16 U.S.C. 576b)
BUREAU: Forest Service	Other budgetary resources..... 280,016,145
Appropriation title and symbol: Cooperative Work 1/ 12X8028	Total budgetary resources..... 606,567,145
	Amount to be deferred: Part of year..... $ 273,468,457
	Entire year..... _____
OMB identification code: 12-9922-0-2-302	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual	**Type of budget authority:** [X] Appropriation
[ ] Multi-year: _____ (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other

JUSTIFICATION: Funds are received from States, counties, timber sale operators, individuals, associations, and others. These funds are expended by the Forest Service as authorized by law and the terms of the applicable trust agreements. The work benefits the national forest users, research investigations, reforestation, and administration of private forest lands. Much of the work for which deposits have been made cannot be done, or is not planned to be done, during the same year that the collections are being realized. Examples include areas where timber operators have not completed all of the contract obligations during the year funds are deposited. As a result restoration efforts cannot begin, and the funds cannot be obligated this year. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1990 (D90-3A).

Deferral No. 91-4

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Defense - Civil	New budget authority..... $ 2,504,000 (16 U.S.C. 670f)
BUREAU: Wildlife Conservation Military Reservations 1/	Other budgetary resources..... $ 1,586,000
Appropriation title and symbol: Wildlife Conservation, Army 21X5095; Wildlife Conservation, Navy 17X5095; Wildlife Conservation, Air Force 57X5095	Total budgetary resources..... $ 4,090,000
	Amount to be deferred: Part of year..... ; Entire year..... $ 1,186,000
OMB identification code: 97-5095-0-2-303	Legal authority (in addition to sec. 1013): [X] Antideficiency Act; [ ] Other
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual; [ ] Multi-year: (expiration date); [X] No-Year	Type of budget authority: [X] Appropriation; [ ] Contract authority; [ ] Other

Coverage:

Appropriation	Account Symbol	OMB Identification Code	Deferred Amount Reported
Wildlife Conservation, Army.....	21X5095	97-5095-0-2-303	$ 700,000
Wildlife Conservation, Navy.....	17X5095	97-5095-0-2-303	172,000
Wildlife Conservation, Air Force....	57X5095	97-5095-0-2-303	314,000
			1,186,000

JUSTIFICATION: These are permanent appropriations of receipts generated from hunting and fishing fees in accordance with the purpose of the law -- to carry out a program of natural resource conservation. These programs are carried out through cooperative plans agreed upon by the local representatives of the Secretary of Defense, the Secretary of the Interior, and the appropriate agency of the State in which the reservation is located. These funds are being deferred (1) until, pursuant to the authorizing legislation (16 U.S.C. 670f(a)), installations have accumulated funds over a period of time sufficient to fund a major

1/ These accounts were the subject of a similar deferral in 1990 (D90-4A).

project; (2) until individual installations have designed and obtained approval for the project; and (3) because there is a seasonal relationship between the collection of fees and their subsequent expenditure since most of the fees are collected during the winter and spring months. Funds collected in a prior year are deferred in order to be available to finance the program during summer and fall months or in subsequent years. Additional amounts will be apportioned when projects are identified and project approval is obtained. This deferral is made under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

Deferral No. 91-5

DEFERRAL OF BUDGET AUTHORITY

Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Health and Human Services	New budget authority..... _____
BUREAU: Social Security Administration	Other budgetary resources..... $ 7,126,818
Appropriation title and symbol: Limitation on administrative expenses (construction) 1/ 75X8704	Total budgetary resources..... $ 7,126,818
	Amount to be deferred: Part of year..... _____
	Entire year..... $ 7,126,818
OMB identification code: 20-8007-0-7-651	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual [ ] Multi-year: _____ (expiration date) [X] No-Year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other

JUSTIFICATION: This account provides funding for construction and renovation of the Social Security Administration's (SSA) headquarters and field office replacement projects. It has been determined that obligation authority in the amount of this deferral is not needed at the present time. Some additional obligations will occur in fiscal year 1991 for roof repair and replacement. Should new requirements arise, subsequent apportionments will reduce this deferral. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1990 (D90-5A).

Deferral No. 91-6

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of State	New budget authority..... $ _____
BUREAU: Bureau of Refugee Programs	Other budgetary resources..... 14,529,000
Appropriation title and symbol: United States emergency refugee and migration assistance fund 1/ 11X0040	Total budgetary resources..... 14,529,000 Amount to be deferred: Part of year..... $ 14,529,000 Entire year..... _____
OMB identification code: 11-0040-0-1-151 Grant program: ☐ Yes ☒ No	Legal authority (in addition to sec. 1013): ☒ Antideficiency Act ☐ Other _____
Type of account or fund: ☐ Annual ☐ Multi-year: _____ (expiration date) ☒ No-Year	Type of budget authority: ☒ Appropriation ☐ Contract authority ☐ Other

JUSTIFICATION: Section 501(a) of the Foreign Relations Authorization Act, 1976 (Public Law 94-141) and Section 414(b) (1) of the Refugee Act of 1980 (Public Law 96-212) amended Section 2(c) of the Migration and Refugee Assistance Act of 1962 (22 U.S.C. 2601) by authorizing a fund not to exceed $50,000,000 to enable the President to provide emergency assistance for unexpected urgent refugee and migration needs.

Executive Order No. 11922 of June 16, 1976, allocated all funds appropriated to the President for the Emergency Fund to the Secretary of State but reserved for the President the determination of assistance to be furnished and the designation of refugees to be assisted by the Fund.

These funds have been deferred pending Presidential decisions required by Executive Order No. 11922. Funds will be released as the President determines assistance to be furnished and designates refugees to be assisted by the Fund. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1990 (D90-68).

Deferral No. 91-7

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of Transportation	New budget authority..... _____
BUREAU: Federal Aviation Administration	Other budgetary resources..... $ 1,370,827,000
Appropriation title and symbol: Facilities and equipment (Airport and airway trust fund) 1/ 69X8107 699/38107 697/18107 690/48107 698/28107	Total budgetary resources..... $ 1,370,827,000 Amount to be deferred: Part of year..... _____ Entire year.....2/ $ 538,659,324
OMB identification code: 69-8107-0-7-402	Legal authority (in addition to sec. 1013): [X] Antideficiency Act
Grant program: [ ] Yes [X] No	[ ] Other _____
Type of account or fund: [ ] Annual 9/30/91 9/30/92 9/30/93 [X] Multi-year: 9/30/94 (expiration date) [X] No-Year	Type of budget authority: [X] Appropriation [ ] Contract authority [ ] Other

JUSTIFICATION: Funds from this account are used to continue to procure specific Congressionally-approved facilities and equipment for the expansion and modernization of the National Airspace System. The projects financed from this account include construction of buildings, and the purchase of new equipment for new or improved air traffic control towers, automation of the enroute airway control system, and expansion/ improvement of navigational and landing aid systems. Funds to continue these activities were justified and provided for in the Department's regular budget submissions and were appropriated by Congress. Because of the lengthy procurement and construction time for these interrelated facilities and complex equipment systems, it is not possible to obligate all the funds necessary to complete each project in the year funds were appropriated. Therefore, it is necessary to apportion funds so that sufficient resources will be available in future periods to complete these projects. This deferral action is consistent with FAA's full funding approach and Congress' intent to provide resources for a project's total cost, and is taken under provision of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None

Outlay Effect: None

1/ This account was the subject of a similar deferral in 1990 (D90-7A).

2/ None of the deferred funds expire at the end of FY 1991.

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